

Mission Report

Twining Project : BA05-IB-AG-01

Name of Expert:	
DR. BAMBAUER	
Activity No.	Date(s) of visit:
2.2	21.01. – 25.01.2008

1. Identification

- Activities to be undertaken according to the Terms of Reference
 1. Meeting with decision makers of SVO, RS, FBiH and BD with regard to the draft veterinary law and the action plan as required for the preparation of the FVO inspection visit in July. (Sarajevo, 21. – 22. 01.2008)
 2. Work shop and meeting with representatives and decision makers of the State, Entities and District Brčko in Buna. Topics: FVO Missions in BiH in 2000 and 2005, How to make the Veterinary Service in BiH work in alignment with the provisions of the EU Veterinary Aquis, status and shortcomings of the organisation of the animal health activities in BiH, organisation of public health activities in BiH, organisation of animal identification in BiH, cooperation between the state agencies, IPA support, drafting an action plan until July; (Buna, 23.01. to 24.01. 2008)
- Persons visited:
 - Dr. Nihad Fejzić, Deputy Director, State Veterinary Office
 - Dr. Darko Čobanov, Senior Veterinary Epidemiologist, State Veterinary Service
 - Dr. Zorana Mehmedbasić, State Veterinary Office
 - Dr. Karoline Schollmeyer, RTA, Twining BA05/IB/AG-01
 - Dr. Edin Lendo, RTA Assistant, Twining BA05/IB/AG-01
 - Dr. Norbert Rehm, BStMUGV
 - Dr. Drago Nedić, Senior Veterinary Officer, Republika Srpska
 - Dr. Nada Rajković, Senior Veterinary Officer, Federation BiH
 - Dr. Jozo Bagarić, Chief Veterinary Officer, BiH
 - Representatives of the Food Safety Agency
 - Mrs. Dautbasič, Plant Health Agency
 - Participants of meetings in Sarajevo and Buna (Annex 1)

2. Description of activities during visit

During both meetings in Sarajevo and Buna, in particular the shortcomings in the following fields have been discussed: organisation of veterinary services, legal situation, cooperation of Entities with State, cooperation with Food Safety Agency, The presentation as enclosed (Annex 2) shows most of the fields of concern and recommends solutions.

3. Results and findings

1. The results and conclusions as documented in the previous reports (April and June 2007) are still valid.

The present primary veterinary law of BiH is on the view of the consultant not suitable to describe an operational administration and their tasks sufficiently. Structure and contents of the present law may rather lead to confusion about objectives, competencies and tasks to be carried out. The present law describes structure, tasks and responsibilities insufficient, unsatisfactory and not up to date. The law was obviously drafted by a copy and paste procedure taking over parts of veterinary laws from different countries without adequate adaptation to the Bosnian needs.

It is a pity that obviously previous reports are not read with the required attention.

2. The working group as installed in 2007 for drafting veterinary law and secondary legislation has not started nor completed any of the agreed tasks.

3. Presently, legislation is prepared from different administrative bodies and pushed (secretly through the enforcing bodies) by hiding the texts from other bodies. There is no transparency. This particular results in:

- **Overlapping of competencies and tasks in the different legislative texts**
- **Legislation with different contents with regard to the same subject in place**
- **Entities, Food safety agency and State Veterinary Office preparing different laws concerned with same issue**
- **Legislation in particular secondary legislation is not covered by a uniform framework (primary legislation).**

4. **The financial aspects of legislation are not regarded. Therefore legislation may be enforced but not executed.**
5. **Coordination between State and Entities, State and Food Safety Agency is not present. Moreover, there seems to be quite a resistance to it.**
6. **The Food Safety Agency seems to be quite unaware about their entire range of duties and competencies. A multidisciplinary approach by staffing the Agency might increase the effectiveness of the body with regard to the elements as described in the EU REG. 178/2004 and EU REG 882/2004.**

Critical Points of Concern:

- Staff of State and Entities is obviously disappointed that the leadership of the administrative bodies is unable to cooperate
- Local Units and local responsibilities are insufficient defined, staffed and equipped. Enforcement of legislation might therefore not happen planned as required.
- Insufficient clarification of the roles of the different administrative bodies with regard to food hygiene may result in an unstable situation regarding food hygiene. At least the progress and the implementation of the elements as required by 178/2002 and 882/2004 seems to be impossible.
- The FVO inspection visit in July needs major efforts in advance to do away with a number of the above mentioned shortcomings. The more or less positive report in 2005 is according to the present consultants findings rather incomprehensible.

4. Next steps

Please provide details of any follow-up actions:

ACTIVITY NO.	DESCRIPTION	PERSON RESPONSIBLE	DATE
	Finalisation of the veterinary law	Dr. Rehm, Dr. Bambauer	April 2008
	Workshop culture of coopération (Communication, Conflit management, change management, team work)	Dr. Bambauer	April 2008

5. Conclusion

Create a position paper together with the Food Safety Agency regarding the distribution of competencies and execution of tasks between Agency and Veterinary services.

Create an organisational chart of the veterinary service in BiH including all concerned levels and bodies (State Ministry, Entities, Local units) with Persons and contact details and their interrelations (chain of command, reporting).

Distribute and review the existing part of the newly drafted veterinary law to and together with all stakeholders.

6. Date and Signature of Expert

Sarajevo, 25.01.2007

Dr. Bambauer

ANNEX

- Annex 1 Participation list of meeting in Sarajevo and Buna

- Annex 2 Presentation "How to make the Veterinary Services in BiH work in alignment with the EU Veterinary Aquis"

- Annex 3 Draft Veterinary Law in BiH (Draft 25.01.2007)