

*Short-Term Mission on*

**Activity 1.1 2 “Assessment, follow-up and analysis of key factors for functional organisation and training”**

**-Administrational organization and legislation-  
within the CARDS Twinning Project BA05 IB AG 01  
Sarajevo, 13<sup>th</sup> to 16<sup>th</sup> of November 2006**

*(Preparation of follow-up mission: Support to legislation 17<sup>th</sup> November 2006)*

*Mission Report*

**1. Name and function of the expert:**

**Dr. Barbara Meentzen**

Senate Department of Employment, Woman, Health, Youth and Social Issues of  
Bremen, Germany

**Dr. Norbert Rehm**

Bavarian State Ministry of the Environment, Public Health and Consumer Protection,  
Munich, Germany

**Dr. Ansgar Aschfalk**

Federal Research Institute for Animal Health, Institute of Epidemiology, Wusterhausen,  
Germany

## **2. Objective and tasks of the mission:**

The purpose is to assess and analyse relevant factors for an adjustment of functional and administrative requirements for the State Veterinary Office (SVO) and subordinated or related institutions on the entity, canton and municipal level and for the set up of the agencies.

Gap analysis of BiH regulatory and institutional framework for acquis alignment in the veterinary sector: analysis of present organization and structure of the SVO (administrational organization, legislation, food control, animal health and welfare) and the single entities.

### 3. Time schedule of mission:

#### 13<sup>th</sup> November 2006

09h00	Sarajevo	Presentation of the present organisation and structure regarding food safety and veterinary public health in BiH <b>Speaker: Mr. Slavisa Krestalica; State Veterinary Office in BiH</b>
		Presentation of the veterinary control in establishments <b>Speaker: Slobodanka Čekić; State Veterinary office in BiH</b>
		Presentation of the veterinary controls in the Entities and District Brčko <b>Speaker: Hasan Džinić, Nihad Čapljić from FBiH, Vesna Simić RS and District Brčko Garić Senada FSA</b>
15h00		Study of legislation, SVO

#### 14<sup>th</sup> November 2006

09h00	Sarajevo	Meeting with <b>Ms. Nada Rajković</b> , Federal Ministry for Agriculture, Water Management and Forestry, Assistant of Minister; <b>Mr. Hajrudni Muslić</b> , Deputy chief veterinary inspector
14h00		Meeting with <b>Mr. Hasan Džinić</b> , Head of the cantonal veterinary inspectorate of Sarajevo

#### 15<sup>th</sup> November 2006

09h00	Bijeljina	Meeting with <b>Mr. Drago Nedić</b> , Ministry for Agriculture, Forestry and Water Management of Republika Srpska, Assistant of Minister
14h00	Brčko	Meeting with <b>Mr. Perica Burgić</b> , Head of veterinary station of Brčko District

#### 16<sup>th</sup> November 2006

09h00	Sarajevo	Study of legislation, SVO
14h00	Sarajevo	Presentation of the assessment report and recommendations, discussion: <ul style="list-style-type: none"><li>- Gap analysis of the BiH legislation and progress of implementation of relevant EU – legislation</li><li>- Veterinary system</li></ul> <b>Speaker:</b> <b>Ms. Barbara Meentzen</b> Senate Department of Employment, Woman, Health, Youth and Social Issues of Bremen  <b>Mr. Norbert Rehm</b> Bavarian State Ministry of the Environment, Public Health and Consumer Protection  <b>Mr. Ansgar Aschfalk</b> Federal Research Institute for Animal Health Institute of Epidemiology

#### 17<sup>th</sup> November 2006

09h00	Sarajevo	<i>Preparation of follow-up mission: Support to legislation (Mr. Ansgar Aschfalk and Mr. Darko Čobanov: Senior assistant for veterinary epidemiology)</i>
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#### 4. Summary of the results of the mission:

##### **Introduction**

The following preliminary assessment is based on the visit of several public veterinary institutions in BiH and considers the presentations of the respective representatives:

- A) Veterinary legislation of BiH
  - i. General comparison of BiH legislation with equivalent EU legislation and harmonisation
  - ii. Harmonisation of legislation within the different entities
  
- B) Public veterinary system of BiH
  - i. Organisation and structure
  - ii. Communication and information
  - iii. Privatisation
  
- C) Responsibility of producers
  
- D) *Preparation of follow-up mission: support to legislation*

##### **ad A) Veterinary legislation of BiH**

##### **Assessment of situation:**

- Veterinary legislation of BiH is not harmonised to EU legislation
- There are different legislations in force in the 2 entities
- Single entity legislation is not harmonised to State legislation
- Contradictions within legislation

##### **Recommendations:**

- Harmonisation to EU-legislation and harmonisation of the single entity legislations has to be achieved as a pre-requirement
- General veterinary law has to be elaborated by veterinary representatives in cooperation between all relevant veterinary institutions of all administrative levels. Main objective to design the structure of a functioning public veterinary system in order to implement the European Union legislation.

### **ad B) Public veterinary system of BiH**

#### **Assessment of situation:**

A functioning structure and organisation of public veterinary system is not evident within each single entity and even less between the entities. Some privatisation efforts of veterinary services are done.

#### **Recommendations:**

A functioning structure and organisation of the public veterinary system has to be established as a basic pre-requirement. Key elements are:

- a) a clear division of competences between the different administrative levels
- b) a clear and simple chain of command
- c) clear communication and information structures between the different administrative levels within each single entity and between the entities

Establishment of private veterinary sector has to be achieved.

### **ad C) Responsibility of producer**

#### **Assessment of situation:**

Thorough control mechanisms of animal production and commerce based on veterinary authorities, engaging much man power.

#### **Recommendations:**

Common EU consumer protection policy is the responsibility of the producer. Authorities are in charge of controlling the control activities of the producers (e.g. by adapting a risk assessment). Subsidies to the producer may be cut or producers may be fined. This economic and reputation damage of a producer helps to guarantee high level of consumer protection in the EU and public veterinary personal may execute other tasks.

### **ad D) preparation of follow-up mission: support to legislation**

#### **Recommendations:**

- *Working group to be established to analyse legislation*
- *Working group consisting of representatives of all entities and different veterinary administrative levels*
- *Veterinary basic law from Slovenia may be used and adapted to BiH*

- *Comparison of legislation in former Yugoslavia and in BiH: differences, similarities*
- *“Candidates Progress Editor” computer programme to be used to list all existing veterinary legislation in BiH and its major contents in relation to EU legislation*
- *Translation in English of the names of all veterinary legislation in force; important for the EU-experts as an overview and for preparation of follow-up missions*

**5. General Remarks Concerning the Project (without direct relevance for the mission):**

- Assessment of the situation by a more or less objective organisation
- Overall approach to the public veterinary system (due to the limited privatisation status, comprising part of the private veterinary sector)

Name: Dr. Barbara Meentzen

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Name: Dr. Norbert Rehm

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Name: Dr. Ansgar Aschfalk

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